

## Message Text

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ACTION NEA-11

INFO OCT-01 AF-10 EUR-12 IO-13 ISO-00 SSM-03 ACDA-12  
HA-05 ARA-10 OMB-01 TRSE-00 CIAE-00 DODE-00 PM-05  
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02  
SS-15 ICA-11 EB-08 AID-05 /144 W  
-----116245 251915Z /42

R 251833Z MAY 78  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC 9595  
INFO AMCONSUL ALEXANDRIA  
AMEMBASSY ALGIERS  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY JIDDA  
AMEMBASSY KINSHASA  
AMEMBASSY KHARTOUM  
AMEMBASSY LAGOS  
AMEMBASSY LUSAKA  
AMEMBASSY MOGADISCIO  
AMEMBASSY MOSCOW  
AMEMBASSY NAIROBI  
AMEMBASSY NDJAMENA  
AMEMBASSY PARIS  
AMEMBASSY TRIPOLI  
USMISSION USUN NEW YORK

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E.O. 11652: NA  
TAGS: PORG OAU CG SO ET EG  
SUBJECT: MINSTATE GHALI ON GOE AFRICA POLICY

SUMMARY. IN STATEMENT TO PEOPLES ASSEMBLY COMMITTEE MFA  
MINSTATE GHALI CLAIMED EGYPT PARTLY RESPONSIBLE FOR  
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SOMALI WITHDRAWAL IN OGADEN AND HAD PROVIDED SOMALIA  
WITH WEAPONS, "TO FACILITATE NEGOTIATIONS ON BASIS OF  
EQUALITY". ON ERITREA, GHALI SUGGESTED  
UNGA RES 390 OF 1950 AS SUITABLE BASIS FOR COMPROMISE.  
GHALI DREW DISTINCTION BETWEEN SHORT-TERM MILITARY  
INTERVENTION IN AFRICA "FOR HUMANITARIAN PURPOSES"  
AND PERMANENT MILITARY INTERVENTION DESIGNED TO IMPLANT

FOREIGN IDEOLOGY. PRESS SAYS SENIOR MILITARY OFFICER  
NOW IN ZAIRE. END SUMMARY.

1. ON OCCASION ANNIVERSARY OF OAU, MFA MINSTATE BOUTROS  
GHALI BRIEFED PEOPLES ASSEMBLY FOREIGN RELATIONS  
COMMITTEE ON GOE POLICY IN AFRICA. GHALI COMMENTS  
LEAKED TO PRESS BY COMMITTEE, MUCH TO SUBSEQUENT ANNOY-  
ANCE OF MINSTATE, HE CONFIDED TO CHARGE MAY 25. FOLLOW-  
ING ARE HIGHLIGHTS:

2. SOMALIA-ETHIOPIA. GHALI STRESSED EGYPT HAD PLAYED  
ROLE IN CONVINCING PRES SIAD TO WITHDRAW FROM OGADEN.  
GOE HAD SUBSEQUENTLY ATTEMPTED PLAY CONCILIATORY ROLE,  
BUT INCOMPATIBLE DEMANDS BY SOMALIA AND ETHIOPIA MADE  
POSITIVE RESULTS IMPOSSIBLE. WHILE NOTING THAT USG  
INSISTS THAT SOMALIA MUST FORESWEAR AMBITIONS AGAINST  
NEIGHBORS, GHALI SAID THAT IT IN SOMALI INTERESTS TO  
REACH PEACEFUL SETTLEMENT IN OGADEN AND THAT GOE "ADHERES  
TO PRINCIPLE OF RESPECTING EXISTING BORDERS OF AFRICAN  
STATES. . . EVEN IF SUCH BORDERS ARE NOT IN HARMONY WITH  
ECONOMIC CONDITIONS." GHALI ADMITTED THAT EGYPT HAD  
HELPED SOMALIA MILITARILY AGAINST ETHIOPIA BUT DECLARED  
THAT EGYPTIAN ASSISTANCE HAD BEEN EFFORT "TO CREATE A  
BALANCE BETWEEN CONFLICTING PARTIES TO FACILITATE PRO-  
CESS OF SOLVING OGADEN PROBLEM PEACEFULLY." SEVERAL  
COMMITTEE MEMBERS ASKED WHY USG HAD NOT DONE MORE TO HELP  
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SOMALIA.

3. ERITREA. GHALI OPINED THAT ERITREAN SITUATION  
DIFFERED FROM OGADEN PROBLEM BECAUSE ERITREA HAD BEEN  
ITALIAN COLONY AND NOT PART OF ETHIOPIA. RECALLING UNGA  
RESOLUTION 390 OF 1950, GHALI CAME CLOSE TO ENDORSING  
FEDERAL SOLUTION FOR ETHIOPIAN CONFLICT. "COMPROMISE  
SOLUTION" OF DISPUTE IS TO RETURN TO UN RESOLUTION,  
GHALI NOTED, UNDER WHICH ERITREANS HAVE LEGISLATIVE AND  
JUDICIAL AUTHORITY IN INTERNAL AFFAIRS WHILE ETHIOPIA  
HANDLED FOREIGN AFFAIRS AND DEFENSE. IT IS "IN EGYPTIAN  
INTERESTS TO SETTLE ERITREAN DISPUTE BY PEACEFUL MEANS,  
FOR BEHIND DISPUTE LYING SOVIET UNION AND CUBA". GHALI  
MADE NO CONDEMNATION OF PMGSE.

4. ZAIRE/SHABA. WHILE NOTING GOE HAD ALWAYS OPPOSED  
IMPERIALISM, GHALI DREW DISTINCTION BETWEEN TEMPORARY  
FOREIGN INTERVENTION (SUCH AS IN SHABA), WHERE GOAL IS  
PRIMARILY HUMANITARIAN, AND PERMANENT FOREIGN MILITARY  
INTERVENTION IN CONTINENT. "PERMANENT INTERVENTION" IS  
MILITARY INTERVENTION INTENDED TO IMPOSE A NEW IDEOLOGY",  
GHALI CHARGED. LIBERATION STRUGGLES IN SOUTH AFRICA,

NAMIBIA, AND ZIMBABWE RECEIVED ONLY TOKEN EMPHASIS.

5. FOLLOWING GHALI REMARKS FOREIGN RELATIONS COMMITTEE ISSUED CALL FOR "IMMEDIATE UNCONDITIONAL WITHDRAWAL OF FOREIGN FORCES FROM AFRICAN CONTINENT AND END OF ALL FORMS OF FOREIGN INTERFERENCE IN AFRICAN AFFAIRS." SOVIETS AND CUBANS NOT MENTIONED BY NAME IN COMMITTEE STATEMENT. COMMITTEE ALSO VOICED PIOUS HOPE THAT OAU AND ARAB LEAGUE WOULD WORK OUT JUST SETTLEMENT OF SHABA PROBLEM.

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6. IN RELATED DEVELOPMENTS, CAIRO MEDIA REPORTED MAY 25

THAT PRES SADAT HAD RECEIVED ENVOY FROM PRES MOBUTO  
PREVIOUS DAY. ZAIRIAN ENVOY REPORTEDLY SUBMITTED TO  
SADAT MAP DEPICTING EXTENT OF SOVIET CONCENTRATION IN  
AFRICA AND MOVEMENTS OF CUBAN FORCES IN SUPPORT OF  
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KATANGAN GENDARMES. ZAIRIAN CHARGED THAT THERE NOW  
CUBAN FORCES IN BURUNDI AND ZAMBIA, AS WELL AS FIGHTING  
WITH TROOPS OF ZIMBABWE PATRIOTIC FRONT LEADER NKOMO.  
GUMHURIYYA MAY 25 ALSO STATED THAT "SENIOR EGYPTIAN  
MILITARY OFFICER" CURRENTLY IN ZAIRE TO VIEW SITUATION  
FIRST HAND.

7. COMMENT: GHALI'S COMMENTS TO FOREIGN RELATIONS  
COMMITTEE ONLY NOTEWORTHY IN THAT HE SPELLED OUT GOE  
AFRICAN PERCEPTIONS MORE CLEARLY THAN USUAL. STATEMENT  
ON INVIOABILITY OF AFRICAN FRONTIERS HAS ALWAYS BEEN  
EGYPTIAN POLICY, BUT GOE HAS USUALLY SOFT-PEDALED THIS  
TENET IN ORDER NOT TO OFFEND SOMALIS. DIRECTOR MFA  
AFRICAN DEPARTMENT SIDQI HAS IN PAST ENDORSED UNGA  
RES 390 AS BASIS FOR ERITREAN SETTLEMENT IN TALKS WITH  
EMBOFFS, BUT THIS FIRST TIME THAT GOE HAS PUBLICLY  
SUGGESTED RESOLUTION PROVIDES FIRM BASIS FOR SOLUTION.  
SIDQI HAS ALSO BEEN PRIVATELY DELIGHTED BY FRENCH/  
BELGIAN INTERVENTION IN SHABA BUT THIS APPEARS  
TO BE FIRST TIME GOE HAS DRAWN DISTINCTION BETWEEN  
SHORT-TERM AND LONG-TERM INTERVENTION IN AFRICA,  
THEREBY EXCUSING FRENCH AND BELGIANS WHILE IMPLICITLY  
CONDEMNING SOVIETS. EMBASSY UNAWARE INDENTITY "SENIOR  
EGYPTIAN OFFICER IN ZAIRE" BUT OFFICER MAY HAVE MORE  
TO DO WITH ZAIRIAN REQUEST FOR EGYPTIAN ARTILERY  
(NOTED BY SIDQI) THAN WITH SINGLE-HANDED ASSESSMENT OF  
SITUATION ON GROUND IN ZAIRE. MATTHEWS

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SPEECHES, FOREIGN POLICY POSITION, PEACE PLANS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 may 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
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**Litigation History:**  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
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**Secure:** OPEN  
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**Subject:** MINSTATE GHALI ON GOE AFRICA POLICY SUMMARY. IN STATEMENT TO PEOPLES ASSEMBLY COMMITTEE MFA MINSTATE GHALI CLAIMED EGYPT PARTLY RESPONSIBLE FO  
**TAGS:** PORG, CG, SO, ET, EG, OAU, (GHALI, BOUTROS)  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
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20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014